

OCT 10 1996

FILED

STATE OF MINNESOTA  
IN SUPREME COURT  
CX-89-1863

PROMULGATION OF AMENDMENTS  
TO THE MINNESOTA GENERAL RULES OF PRACTICE  
FOR THE DISTRICT COURTS

ORDER

WHEREAS, The Supreme Court Advisory Committee on the General Rules of Practice for the District Courts has recommended certain amendments to the General Rules of Practice for the District Courts, and

WHEREAS, On July 10, 1996, the Supreme Court held a hearing on the proposed amendments; and


WHEREAS, the Supreme Court has reviewed the proposals and is fully advised in the premises,

NOW, THEREFORE, IT IS HEREBY ORDERED that:

1. The attached amendments to the General Rules of Practice for the District Courts be, and the same hereby are, prescribed and promulgated to be effective on July 1, 1997, except that new rules 119 and 418 shall be effective on January 1, 1997.
2. The attached amendments shall apply to all actions pending on the effective dates and to those filed thereafter.
3. The inclusion of Advisory Committee comments is made for convenience and does not reflect court approval of the comments made therein.
4. The Supreme Court ADR Review Board scheduled to be dissolved on December 31,

1996, shall be extended until December 31, 1998. The Board shall be increased from eleven to fourteen members, with the additional members being experienced in family law matters.

DATED: October 10, 1996

BY THE COURT:  
  
\_\_\_\_\_  
A.M. Keith  
Chief Justice

## AMENDMENTS TO GENERAL RULES OF PRACTICE FOR THE DISTRICT COURTS

### RULE 310. MEDIATION ALTERNATIVE DISPUTE RESOLUTION

#### Rule 310.01 Order for Mediation Applicability

~~(a) — When Issued. The court may issue an order for mediation upon a motion by a party, by stipulation of the parties, or upon the court's own initiative. The court shall not require mediation when it finds probable cause that domestic or child abuse has occurred. Where the parties have made an unsuccessful effort to mediate with a qualified mediator, additional mediation need not be required.~~

~~(b) — Condition Precedent to Final Hearing. When ordered by the court, participation in mediation shall be a condition precedent to the scheduling of a final hearing in a dissolution proceeding.~~

All family law matters in district court are subject to Alternative Dispute Resolution (ADR) processes as established in Rule 114, except for:

1. actions enumerated in Minn. Stat. ch. 518B (Domestic Abuse Act),
2. contempt actions, and
3. maintenance, support, and parentage actions when the public agency responsible for child support enforcement is a party or is providing services to a party with respect to the action.

The court shall not require parties to participate in any facilitative process where one of the parties claims to be the victim of domestic abuse by the other party or where the court determines there is probable cause that one of the parties or a child of the parties has been physically abused or threatened with physical abuse by the other party. In circumstances where the court is satisfied that the parties have been advised by counsel and have agreed to an ADR process that will not involve face-to-face meeting of the parties the court may direct that the ADR process be used.

The court shall not require parties to attempt ADR if they have made an unsuccessful effort to settle all issues with a qualified neutral before the filing of Informational Statement.

[Delete all existing Task Force Comments and Family Court Rules Advisory Committee Comments for all parts of Rule 310 since the existing rule is superseded in its entirety.]

#### Advisory Committee Comment—1996 Amendment

This rule is changed from a limited rule dealing only with mediation to the main family law rule governing use of ADR. All of the provisions of the existing rule are deleted because their subject matter is now governed by either the amended rule or Minn. Gen. R. Prac. 114.

The committee believes that there are significant and compelling reasons to have all court-annexed ADR governed by a single rule. This will streamline the process and make it more cost-effective for litigants, and will also make the process easier to understand for ADR providers and neutrals, many of whom are not lawyers.

The rule is not intended to discourage settlement efforts in any action. In cases where any party has been, or claims to have been, a victim of domestic violence, however, courts need to be especially cautious. Facilitative processes, particularly mediation, are especially prone to abuse since they place the parties in

direct contact and may encourage them to compromise their rights in situations where their independent decision-making capacity is limited. The rule accordingly prohibits their use where those concerns are present.

### **Rule 310.02 ~~Mediators Post-Decree Matters~~**

~~(a) — Appointment. The court shall appoint a mediator from its approved list, unless the parties stipulate to a mediator not on the list.~~

~~Each party shall be entitled to file a request for substitution within seven (7) days after receipt of notice of the appointed mediator. The court shall then appoint a different mediator with notice given to the parties.~~

~~(b) — Qualification and Training. The court shall establish an approved list of mediators who qualify for appointment by statute.~~

The court may order ADR under Rule 114 in matters involving post-decree relief. The parties shall discuss the use of ADR as part of the conference required by Rule 303.03(c).

#### **Advisory Committee Comment—1996 Amendment**

This rule expressly provides for use of ADR in post-decree matters. This is appropriate because such matters constitute a significant portion of the litigation in family law and because these matters are often quite susceptible to successful resolution in ADR.

The committee believes the existing mechanism requiring the parties to confer before filing any motion other than a motion for temporary relief provides a suitable mechanism for considering ADR and Rule 303.03(c) is amended to remind the parties of this obligation.

### **Rule 310.03 ~~Mediation Attendance~~**

~~(a) — Mandatory Orientation. Parties ordered by the court to participate in mediation shall attend the orientation session.~~

~~(b) — Mediation Sessions. Mediation sessions shall be informal and conducted at a suitable location designated by the mediator. Both parties shall appear at the time scheduled by the mediator, and attendance is limited to the parties, unless all parties and the mediator agree to the presence of other persons.~~

~~To assist in resolving contested issues, the parties may involve resource persons including lawyers, appraisers, accountants, and mental health professionals.~~

### **Rule 310.04 ~~Scope of Mediation~~**

~~Mediation may address all issues of controversy between the parties, unless limited by court order.~~

### **Rule 310.05 ~~Confidentiality~~**

~~Mediation proceedings under these rules are privileged, not subject to discovery, and inadmissible as evidence in family court proceedings without the written consent of both~~

parties.

~~Mediators and lawyers for the parties, to the extent of their participation in the mediation process, cannot be called as witnesses in the family court proceedings.~~

~~No record shall be made without the agreement of both parties, except for a memorandum of issues that are resolved.~~

#### **Rule 310.06—Termination of Mediation**

~~Mediation shall be terminated upon the earliest of the following circumstances to occur:~~

- ~~(a) a complete agreement of the parties;~~
- ~~(b) the partial agreement of the parties and a determination by the mediator that further mediation will not resolve the remaining issues; or~~
- ~~(c) the determination by the mediator or either party that the parties are unable to reach agreement through mediation or that the proceeding is inappropriate for mediation.~~

#### **Rule 310.07—Mediator's Memorandum**

~~(a) Submissions. Upon termination of mediation, the mediator shall submit a memorandum to the parties and the court setting out (1) the complete or partial agreement of the parties and enumerating the issues upon which they cannot agree, or (2) that no agreement has been reached, without any explanation.~~

~~(b) Copy to Lawyer. Where a party is represented by a lawyer, the mediator shall send a copy of the memorandum to that party's lawyer as well as the party.~~

~~(c) Agreement. The parties' agreement shall be reduced to writing by counsel for the petitioner, or counsel for the respondent with the consent of the petitioner, in the form of a marital termination agreement, stipulation, or similar instrument. The written agreement shall be signed by both parties and their counsel and submitted to the court for approval.~~

#### **Rule 310.08—Child Custody Investigation**

~~When the parties are unable to reach agreement on custody through mediation, the mediator may not conduct a custody investigation, unless the parties agree in writing executed after the termination of mediation, that the mediator shall conduct the investigation or unless there is no other person reasonably available to conduct the investigation or evaluation. Where the mediator is also the sole investigator for a county agency charged with making recommendations to the court regarding child custody and visitation, the court administrator shall make all reasonable attempts to obtain reciprocal services from an adjacent county. Where such reciprocity is possible, another person or agency is "reasonably available."~~

#### **Rule 310.09—Fees**

~~Each court shall establish fees for mediation services. The court may allocate~~

~~payment of the fees among the parties and the county.~~

## **RULE 114. ALTERNATIVE DISPUTE RESOLUTION**

### **Rule 114.01 Applicability**

All civil cases are subject to Alternative Dispute Resolution (ADR) processes, except for those actions enumerated in Minn. Stat. § 484.76 and Rules 111.01 and 310.01 of these rules.

#### **Advisory Committee Comment—1996 Amendment**

This change incorporates the limitations on use of ADR in family law matters contained in Minn. Gen. R. Prac. 310.01 as amended by these amendments. The committee believes it is desirable to have the limitations on use of ADR included within the series of rules dealing with family law, and it is necessary that it be included here as well.

### **Rule 114.02 Definitions**

The following terms shall have the meanings set forth in this rule in construing these rules and applying them to court-affiliated ADR programs.

#### **(a) ADR Processes.**

##### **Adjudicative Processes**

(1) *Arbitration.* A forum in which each party and its counsel present its position before a neutral third party, who renders a specific award. If the parties stipulate in advance, the award is binding and is enforceable in the same manner as any contractual obligation. If the parties do not stipulate that the award is binding, the award is not binding and a request for trial de novo may be made.

(2) *Consensual Special Magistrate.* A forum in which a dispute is presented to a neutral third party in the same manner as a civil lawsuit is presented to a judge. This process is binding and includes the right of appeal.

(3) *Moderated Settlement Conference.* A forum in which each party and their counsel present their position before a panel of neutral third parties. The panel may issue a non-binding advisory opinion regarding liability, damages, or both.

(4) *Summary Jury Trial.* A forum in which each party and their counsel present a summary of their position before a panel of jurors. The number of jurors on the panel is six unless the parties agree otherwise. The panel may issue a non-binding advisory opinion regarding liability, damages, or both.

##### **Evaluative Processes**

(5) *Early Neutral Evaluation (ENE).* A forum in which attorneys present the core of the dispute to a neutral evaluator in the presence of the parties. This occurs after the case is filed but before discovery is conducted. The neutral then gives a candid assessment of the strengths and weaknesses of the case. If settlement does not result, the neutral helps narrow

the dispute and suggests guidelines for managing discovery.

(86) *Neutral Fact Finding*. A forum in which a dispute, frequently one involving complex or technical issues, is investigated and analyzed by an agreed-upon neutral who issues findings and a non-binding report or recommendation.

#### **Facilitative Processes**

(47) *Mediation*. A forum in which a neutral third party facilitates communication between parties to promote settlement. A mediator may not impose his or her own judgment on the issues for that of the parties.

#### **Hybrid Processes**

(68) *Mini-Trial*. A forum in which each party and their counsel present their opinion, either before a selected representative for each party, before a neutral third party, or both to define the issues and develop a basis for realistic settlement negotiations. A neutral third party may issue an advisory opinion regarding the merits of the case. The advisory opinion is not binding unless the parties agree that it is binding and enter into a written settlement agreement.

(59) *Mediation-Arbitration (Med-arb)*. A hybrid of mediation and arbitration in which the parties initially mediate their disputes; but if they reach impasse, they arbitrate the deadlocked issues.

(10) *Other*. Parties may by agreement create an ADR process. They shall explain their process in the Informational Statement.

(b) **Neutral**. A “neutral” is an individual or organization who provides an ADR process. A “qualified neutral” is an individual or organization included on the State Court Administrator’s roster as provided in Rule 114.13. An individual neutral must have completed the training and continuing education requirements provided in Rule 114.12. An individual neutral provided by an organization also must meet the training and continuing education requirements of Rule 114.12. Neutral fact-finders selected by the parties for their expertise need not undergo training nor be on the State Court Administrator’s roster.

#### **Advisory Committee Comment—1996 Amendment**

The amendments to this rule are limited, but important. In subdivision (a) (10) is new, and makes it explicit that parties may create an ADR process other than those enumerated in the rule. This can be either a “standard” process not defined in the rule, or a truly novel process not otherwise defined or used. This rule specifically is necessary where the parties may agree to a binding process that the courts could not otherwise impose on the parties. For example, the parties can agree to “baseball arbitration” where each party makes a best offer which is submitted to an arbitrator who has authority to select one of the offers as fairest, but can make no other decision. Another example is the Divorce with Dignity Program established in the Fourth Judicial District, in which the parties and the judge agree to attempt to resolve disputed issues through negotiation and use of impartial experts, and the judge determines unresolved preliminary matters by telephone conference call and unresolved dispositive matters by written submissions.

The individual ADR processes are grouped in the new definitions as “adjudicative,” “evaluative,” “facilitative,” and “hybrid.” These collective terms are important in the rule, as they are used in other parts of the rule. The group definitions are useful because many of the references elsewhere in the rules are

intended to cover broad groups of ADR processes rather than a single process, and because the broader grouping avoids issues of precise definition. The distinction is particularly significant because of the different training requirements under Rule 114.13.

**Rule 114.03 Notice of ADR Processes**

(a) **Notice.** Upon receipt of the completed Certificate of Representation and Parties required by Rule 104 of these rules, the court administrator shall provide the attorneys of record and any unrepresented parties with information about ADR processes available to the county and the availability of a list of neutrals who provide ADR services ~~to the~~ in that county.

(b) **Duty to Advise Clients of ADR Processes.** Attorneys shall provide clients with the ADR information.

**Advisory Committee Comment—1996 Amendment**

This change is made only to remove an ambiguity in the phrasing of the rule and to add titles to the subdivisions. Neither change is intended to affect the meaning or interpretation of the rule.

**Rule 114.04 Selection of ADR Process**

(a) **Conference.** After the filing of an action, the parties shall promptly confer regarding case management issues, including the selection and timing of the ADR process. Following this conference ADR information shall be included in the informational statement required by Rule 111.02 and 304.02.

In family law matters, the parties need not meet and confer where one of the parties claims to be the victim of domestic abuse by the other party or where the court determines there is probable cause that one of the parties or a child of the parties has been physically abused or threatened with physical abuse by the other party. In such cases, both parties shall complete and submit form 9A or 9B, specifying the form(s) of ADR the parties individually prefer, not what is agreed upon.

(b) **Court Involvement.** If the parties cannot agree on the appropriate ADR process, the timing of the process, or the selection of neutral, or if the court does not approve the parties' agreement, the court shall schedule a telephone or in-court conference of the attorneys and any unrepresented parties within thirty days after the due date for filing informational statements pursuant to Rule 111.02 or 304.02 to discuss ADR and other scheduling and case management issues. Except as otherwise provided in Minn. Stat. § 604.11 or Rule 310.01, if no agreement on the ADR process is reached or if the court disagrees with the process selected, the court may order the parties to utilize one of the non-binding processes, or may find that ADR is not appropriate; provided that any ADR process shall not be approved where it amounts to a sanction on a non-moving party.

(c) **Scheduling Order.** ~~Within 90 days of the filing of the action, the court's Rule 111.03~~ Scheduling Order pursuant to Rule 111.03 or 304.03 shall designate the ADR process selected, the deadline for completing the procedure, and the name of the neutral selected or



the deadline for the selection of the neutral. If ADR is determined to be inappropriate, the Rule 111.03 Scheduling Order pursuant to Rule 111.03 or 304.03 shall so indicate.

**(d) Post-Decree Family Law Matters.** Post-decree matters in family law are subject to ADR under this rule. ADR may be ordered following the conference required by Rule 303.03(c).

**(de) Other Court Order for ADR.** Except as otherwise provided in Rule 310.01 or Minn. Stat. § 604.11, upon motion by any party, or on its own initiative, the court may, at any time, issue an order for any non-binding ADR process.

**Advisory Committee Comment—1996 Amendment**

The changes to this rule are made to incorporate Rule 114's expanded applicability to family law matters. The rule adopts the procedures heretofore followed for ADR in other civil cases. The beginning point of the process is the informational statement, used under either Rule 111.02 or 304.02. The rule encourages the parties to approach ADR in all matters by conferring and agreeing on an ADR method that best suits the need of the case. This procedure recognizes that ADR works best when the parties agree to its use and as many details about its use as possible.

Subdivision (a) requires a conference regarding ADR in civil actions and after commencement of family law proceedings. In family cases seeking post-decree relief, ADR must be considered in the meeting required by Rule 303.03(c). Cases involving domestic abuse are expressly exempted from the ADR meet-and-confer requirement and courts should accommodate implementing ADR in these cases without requiring a meeting nor compromising a party's right to choose an ADR process and neutral.

The rule is not intended to discourage settlement efforts in any action. In cases where any party has been, or claims to have been, a victim of domestic violence, however, courts need to be especially cautious. Facilitative processes, particularly mediation, are especially prone to abuse since they place the parties in direct contact and may encourage them to compromise their rights in situations where their independent decision-making capacity is limited. The rule accordingly prohibits their use where those concerns are present.

**Rule 114.05 Selection of Neutral**

**(a) Court Appointment.** If the parties are unable to agree on a neutral, or the date upon which the neutral will be selected, the court shall appoint the neutral at the time of the issuance of the scheduling order required by Rule 111.03 or 304.03. The order may establish a deadline for the completion of the ADR process.

**(b) Exception from Qualification.** In appropriate circumstances, the court, upon agreement of the parties, may appoint a neutral who does not qualify under Rule 114.12 of these rules, if the appointment is based on legal or other professional training or experience. This selection does not apply when mediation or med-arb is chosen as the dispute resolution process.

**(c) Removal.** Any party or the party's attorney may file with the court administrator within 10 days of notice of the appointment of the qualified neutral and serve on the opposing party a notice to remove. Upon receipt of the notice to remove the court administrator shall immediately assign another neutral. After a party has once disqualified a neutral as a matter of right, a substitute neutral may be disqualified by the party only by making an affirmative showing of prejudice to the chief judge or his or her designee.

**(d) Availability of Child Custody Investigator.** A neutral serving in a family law matter shall not conduct a custody investigation, unless the parties agree in writing executed after the termination of mediation, that the neutral shall conduct the investigation or unless there is no other person reasonably available to conduct the investigation or evaluation. Where the neutral is also the sole investigator for a county agency charged with making recommendations to the court regarding child custody and visitation, the court administrator shall make all reasonable attempts to obtain reciprocal services from an adjacent county. Where such reciprocity is possible, another person or agency is “reasonably available.”

**Advisory Committee Comment—1996 Amendment**

This rule is amended only to provide for the expanded applicability of Rule 114 to family law matters. The rule also now explicitly permits the court to establish a deadline for completion of a court-annexed ADR process. This changes is intended only to make explicit a power courts have had and have frequently exercised without an explicit rule

Rule 114.05(d) is derived from existing Rule 310.08. Although it is clearly not generally desirable to have a neutral subsequently serve as child custody investigator, in some instances it is necessary. The circumstances where this occurs are, and should be, limited, and are defined in the rule. Where other alternatives exist in a county and for an individual case, a neutral should not serve as child custody investigator.

**Rule 114.06 Time and Place of Proceedings**

**(a) Notice.** The court shall send a copy of its order appointing the neutral to the neutral.

**(b) Scheduling.** Upon receipt of the court’s order, the neutral shall, promptly schedule the ADR process in accordance with the scheduling order and inform the parties of the date. ADR processes shall be held at a time and place set by the neutral, unless otherwise ordered by the court.

**(c) Final Disposition.** If the case is settled through an ADR process, the attorneys shall complete the appropriate court documents to bring the case to a final disposition.

**Advisory Committee Comment—1996 Amendment**

The only changes to this rule are the inclusion of titles to the subparagraphs. This amendment is not intended to affect the meaning or interpretation of the rule, but is included to make the rule easier to use.

**Rule 114.07 Attendance at ADR Proceedings**

**(a) Privacy.** Non-binding ADR processes are not open to the public except with the consent of all parties.

**(b) Attendance.** The attorneys who will try the case may be required to attend ADR proceedings.

**(c) Attendance at Facilitative Sessions.** Facilitative Processes aimed at settlement of the case, such as mediation, mini-trial, or med-arb, shall be attended by individuals with the authority to settle the case, unless otherwise directed by the court.

(d) **Attendance at Adjudicative Sessions.** Adjudicative Processes aimed at reaching a decision in the case, such as arbitration, need not be attended by individuals with authority to settle the case, as long as such individuals are reasonably accessible, unless otherwise directed by the court.

(e) **Sanctions.** The court may impose sanctions for failure to attend a scheduled ADR process only if this rule is violated.

**Advisory Committee Comment—1996 Amendment**

This rule is amended only to incorporate the collective definitions now incorporated in Rule 114.02. This change is not intended to create any significant difference in the requirements for attendance at ADR sessions.

**Rule 114.08 Confidentiality**

(a) **Evidence.** Without the consent of all parties and an order of the Court, or except as provided in Rule 114.09(e)(4), no evidence that there has been an ADR proceeding or any fact concerning the proceeding may be admitted in a trial de novo or in any subsequent proceeding involving any of the issues or parties to the proceeding.

(b) **Inadmissibility.** Statements made and documents produced in non-binding ADR processes which are not otherwise discoverable are not subject to discovery or other disclosure and are not admissible into evidence for any purpose at the trial, including impeachment, except as provided in paragraph (d).

(c) **Adjudicative Evidence.** Evidence in consensual special master proceedings, binding arbitration, or in non-binding arbitration after the period for a demand for trial expires, may be used in subsequent proceedings for any purpose for which it is admissible under the rules of evidence.

(d) **Sworn Testimony.** Sworn testimony in a summary jury trial may be used in subsequent proceedings for any purpose for which it is admissible under the rules of evidence.

(e) **Records of Neutral.** Notes, records, and recollections of the neutral are confidential, which means that they shall not be disclosed to the parties, the public, or anyone other than the neutral, unless (1) all parties and the neutral agree to such disclosure or (2) required by law or other applicable professional codes. No record shall be made without the agreement of both parties, except for a memorandum of issues that are resolved.

**Advisory Committee Comment—1996 Amendment**

The amendment of this rule in 1996 is intended to underscore the general need for confidentiality of ADR proceedings. It is important to the functioning of the ADR process that the participants know that the ADR proceedings will not be part of subsequent (or underlying) litigation. Rule 114.08(a) carries forward the basic rule that evidence in ADR proceedings is not to be used in other actions or proceedings. Mediators and lawyers for the parties, to the extent of their participation in the mediation process, cannot be called as witnesses in other proceedings. Minn. Laws 1996 ch. 388, § 1, to be codified as Minn. Stat. § 595.02, subd. 1a. This confidentiality should be extended to any subsequent proceedings.

The last sentence of 114.08(e) is derived from existing Rule 310.05.

**Rule 114.09 Arbitration Proceedings**

**(a) Evidence.**

(1) Except where a party has waived the right to be present or is absent after dues notice of the hearing, the arbitrator and all parties shall be present at the taking of all evidence.

(2) The arbitrator shall receive evidence that the arbitrator deems necessary to understand and determine the dispute. Relevancy shall be liberally construed in favor of admission. The following principles apply:

(I) *Documents.* The arbitrator may consider written medical and hospital reports, records, and bills; documentary evidence of loss of income, property damage, repair bills or estimates; and police reports concerning an accident which gave rise to the case, if copies have been delivered to all other parties at least 10 days prior to the hearing. Any other party may subpoena as a witness the author of a report, bill, or estimate, and examine that person as if under cross-examination. Any repair estimate offered as an exhibit, as well as copies delivered to other parties, shall be accompanied by a statement indicating whether or not the property was repaired, and if it was, whether the estimated repairs were made in full or in part, and by a copy of the receipted bill showing the items repaired and the amount paid. The arbitrator shall not consider any police report opinion as to ultimate fault. In family law matters, the arbitrator may consider property valuations, business valuations, custody reports and similar documents.

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**Advisory Committee Comment—1996 Amendment**

The changes to this rule in 1996 incorporate the collective labels for ADR processes now recognized in Rule 114.02. These changes should clarify the operation of the rule, but should not otherwise affect its interpretation.

**Rule 114.10 Communication with Neutral**

(a) **Adjudicative Processes.** The parties and their counsel shall not communicate ex parte with an arbitrator or a consensual special master or other adjudicative neutral.

(b) **Non-Adjudicative Processes.** Parties and their counsel may communicate ex parte with the neutral in ~~other~~ non-adjudicative ADR processes with the consent of the neutral, so long as the communication encourages or facilitates settlement.

(c) **Communications to Court During ADR Process.** During an ADR process the court may be informed only of the following:

(1) The failure of a party or an attorney to comply with the order to attend the process;

(2) Any request by the parties for additional time to complete the ADR process;

(3) With the written consent of the parties, any procedural action by the court that would facilitate the ADR process; and

(4) The neutral's assessment that the case is inappropriate for that ADR process.

**(d) Communications to Court After ADR Process.** When the ADR process has been concluded, the court may only be informed of the following:

(1) If the parties do not reach an agreement on any matter, the neutral should report the lack of an agreement to the court without comment or recommendations;

(2) If agreement is reached, any requirement that its terms be reported to the court should be consistent with the jurisdiction's policies governing settlements in general; and

(3) With the written consent of the parties, the neutral's report also may identify any pending motions or outstanding legal issues, discovery process, or other action by any party which, if resolved or completed, would facilitate the possibility of a settlement.

**Advisory Committee Comment—1996 Amendment**

The changes to this rule in 1996 incorporate the collective labels for ADR processes now recognized in Rule 114.02. These changes should clarify the operation of the rule, but should not otherwise affect its interpretation.

**Rule 114.11 Funding**

(a) **Setting of Fee.** The neutral and the parties will determine the fee. All fees of neutral(s) for ADR services shall be fair and reasonable.

(b) **Responsibility for Payment.** The parties shall pay for the neutral. It is presumed that the parties shall split the costs of the ADR process on an equal basis. The parties may, however, agree on a different allocation. Where the parties cannot agree, the court retains the authority to determine a final and equitable allocation of the costs of the ADR process.

(c) **Sanctions for Non-Payment.** If a party fails to pay for the neutral, the court may, upon motion, issue an order for the payment of such costs and impose appropriate sanctions.

(d) **Inability to Pay.** If a party in family law proceedings qualifies for waiver of filing fees under Minn. Stat. § 563.01 or the court determines on other grounds that the party is unable to pay for ADR services, and free or low-cost ADR services are not available, the court shall not order that party to participate in ADR and shall proceed with the judicial handling of the case.

Advisory Committee Comment—1996 Amendment

The payment of fees for neutrals is particularly troublesome in family law matters, where the expense may be particularly onerous. Subdivision (d) of this rule is intended to obviate some difficulties relating to inability to pay ADR fees. The advisory committee rejected any suggestion that these rules should create a separate duty on the part of neutrals to provide free neutral services. The committee hopes such services are available, and would encourage qualified neutrals who are attorneys to provide free services as a neutral as part of their obligation to provide pro bono services. See Minn. R. Prof. Cond. 6.1. If free or affordable ADR services are not available, however, the party should not be forced to participate in an ADR process and should suffer no ill-consequence of not being able to do so.

**Rule 114.12 Rosters of Neutrals.**

**(a) Rosters.** The State Court Administrator shall establish one roster of neutrals for civil matters and one roster for family law neutrals. Each roster shall be updated and published on an annual basis. The State Court Administrator shall not place on, and shall delete from, the rosters the name of any applicant or neutral whose professional license has been revoked. A qualified neutral may not provide services during a period of suspension of a professional license. The State Court Administrator shall review applications from those who wish to be listed on either roster of qualified neutrals and shall include those who meet the training requirements established in Rule 114.13.

**(b) Civil Neutral Roster.** The civil neutral roster shall include two separate parts: one for facilitative and hybrid processes (mediators and providers of med-arb and mini-trial services); a second for adjudicative and evaluative processes (arbitrators and providers of consensual special magistrate, moderated settlement conference, summary jury trial, and early neutral evaluation services).

**(c) Family Law Neutral Roster.** The family law neutral roster shall include three separate parts: one for facilitative and hybrid processes (mediators and providers of med-arb and mini-trial services); a second for adjudicative processes (arbitrators and providers of consensual special magistrate, moderated settlement conference and summary jury trial services); and a third for evaluative processes (neutral evaluators).

**(d) Fees.** The State Court Administrator may establish reasonable fees for qualified individuals and entities to be placed on either roster.

Advisory Committee Comment—1996 Amendment

This rule is primarily new, though it incorporates the procedure now in place administratively under Rule 114.12(b) for placement of neutrals on the roster and the establishment of fees.

This rule expands the State Court Administrator's neutral roster to create a new, separate roster for family law neutrals. It is intended that the new roster will function the same way the current roster for civil ADR under existing Rule 114 does. Subparagraph (b) is new, and provides greater detail of the specific sub-rosters for civil neutrals. It describes the roster as it is now created, and this new rule is not intended to change the existing practice for civil neutrals in any way. Subparagraph (c) creates a parallel definition for the new family law neutral roster, and it is intended that the new roster appear in form essentially the same as the existing roster for civil action neutrals.

**Rule 114.123 Training, Standards and Qualifications for Neutral Rosters**

(a) **Civil Facilitative/Hybrid Neutral Roster.** All neutrals providing ~~mediation, med-arb, or mini-trial~~ facilitative or hybrid services in civil, non-family matters, shall receive a minimum of 30 hours of classroom training, with an emphasis on ~~experimental~~ experiential learning. The training must include the following topics:

(1) Conflict resolution and mediation theory, including causes of conflict and interest-based versus positional bargaining and models of conflict resolution;

(2) Mediation skills and techniques, including information gathering skills, communication skills, problem solving skills, interaction skills, conflict management skills, negotiation techniques, caucusing, cultural and gender issues and power balancing;

(3) Components in the mediation process, including an introduction to the mediation process, fact gathering, interest identification, option building, problem solving, agreement building, decision making, closure, drafting agreements, and evaluation of the mediation process;

(4) Mediator conduct, including conflicts of interest, confidentiality, neutrality, ethics, standards of practice and mediator introduction pursuant to the Civil Mediation Act, Minn. Stat. § 572.31.

(5) Rules, statutes and practices governing mediation in the trial court system, including these rules, Special Rules of Court, and applicable statutes, including the Civil Mediation Act.

~~(b)~~—The training outlined in this subdivision † shall include a maximum of 15 hours of lectures and a minimum of 15 hours of role-playing.

(eb) **Civil Adjudicative/Evaluative Neutral Roster.** All neutrals serving in ~~arbitration, summary jury trial, early neutral evaluation and moderated settlement conference~~ adjudicative or evaluative processes or serving as a consensual special magistrate shall receive a minimum of 6 hours of classroom training on the following topics:

(1) Pre-hearing communications between parties and between parties and neutral; and

(2) Components of the hearing process including evidence; presentation of the case; witness, exhibits and objectives; awards; and dismissals; and

(3) Settlement techniques; and

(4) Rules, statutes, and practices covering arbitration in the trial court system, including Supreme Court ADR rules, special rules of court and applicable state and federal statutes; and

(5) Management of presentations made during early neutral evaluation procedures and moderated settlement conferences.

(c) **Family Law Facilitative Neutral Roster**

To qualify for the family law facilitative roster neutrals shall:

(1) Complete or teach a minimum of 40 hours of family mediation training which is certified by the Minnesota Supreme Court. The certified training shall include at least:

- (a) four hours of conflict resolution theory;
- (b) four hours of psychological issues relative to separation and divorce, and family dynamics;
- (c) four hours of the issues and needs of children in divorce;
- (d) six hours of family law including custody and visitation, support, asset distribution and evaluation, and taxation as it relates to divorce;
- (e) five hours of family economics; and,
- (f) two hours of ethics, including: (i) the role of mediators and parties' attorneys in the facilitative process; (ii) the prohibition against mediators dispensing legal advice; and, (iii) a party's right of termination.

Certified training for mediation of custody issues only need not include five hours of family economics. The certified training shall consist of at least forty percent roleplay and simulations.

(2) Complete or teach a minimum of 6 hours of certified training in domestic abuse issues, which may be a part of the 40-hour training above, to include at least:

- (a) 2 hours about domestic abuse in general, including definition of battery and types of power imbalance;
- (b) 3 hours of domestic abuse screening, including simulation or roleplay; and,
- (c) 1 hour of legal issues relative to domestic abuse cases; and

(3) Certify on the roster application that they have not had a professional license revoked, been refused membership or practice rights in a profession, or been involuntarily banned, dropped or expelled from any profession.

**(d) Family Law Adjudicative Neutral Roster.**

To qualify for the family law adjudicative roster neutrals shall have at least five years of professional experience in the area of family law and be recognized as qualified practitioners in their field. Recognition may be demonstrated by submitting proof of professional licensure, professional certification, faculty membership of approved continuing education courses for family law, service as court-appointed adjudicative neutral, including consensual special magistrates, service as referees or guardians ad litem, or acceptance by peers as experts in their field. All neutrals applying to the adjudicative neutral roster shall also complete or teach a minimum of 6 hours of certified training on the following topics:

- (1) Pre-hearing communications among parties and between the parties and neutral(s);
- (2) Components of the family court hearing process including evidence,



presentation of the case, witnesses, exhibits, awards, dismissals, and vacation of awards;

(3) Settlement techniques; and,

(4) Rules, statutes, and practices pertaining to arbitration in the trial court system, including Minnesota Supreme Court ADR rules, special rules of court and applicable state and federal statutes.

In addition to the 6-hour training required above, all neutrals applying to the adjudicative neutral roster shall complete or teach a minimum of 6 hours of certified training in domestic abuse issues, to include at least:

(1) 2 hours about domestic abuse in general, including definition of battery and types of power imbalance;

(2) 3 hours of domestic abuse screening, including simulation or roleplay; and,

(3) 1 hour of legal issues relative to domestic abuse cases.

(e) Family Law Evaluative Neutrals. All neutrals offering early neutral evaluations or non-binding advisory opinions shall have at least five years of experience as family law attorneys, as accountants dealing with divorce-related matters, as custody and visitation psychologists, or as other professionals working in the area of family law who are recognized as qualified practitioners in their field, and shall complete or teach a minimum of 2 hours of certified training on management of presentations made during evaluative processes. Evaluative neutrals shall have knowledge on all issues in which they render opinions.

In addition to the 2-hour training required above, all neutrals applying to the family law evaluative neutral roster shall complete or teach a minimum of 6 hours of certified training in domestic abuse issues, to include at least:

(1) 2 hours about domestic abuse in general, including definition of battery and types of power imbalance;

(2) 3 hours of domestic abuse screening, including simulation or roleplay; and,

(3) 1 hour of legal issues relative to domestic abuse cases.

(df) Exceptions to Roster Requirements. Neutral fact-finders selected by the parties for their expertise need not undergo training nor be included on the State Court Administrator's roster.

(eg) Continuing Training. All ~~mediators and neutrals providing facilitative or hybrid services conducting med-arb~~ must attend 6 hours of continuing education about alternative dispute resolution subjects annually. All other neutrals must attend 3 hours of continuing education about alternative dispute resolution subjects annually. These hours may be attained through course work and attendance at state and national ADR conferences. The neutral is responsible for maintaining attendance records and shall disclose the information to program administrators and the parties to any dispute. The neutral shall submit continuing education credit information to the State Court Administrator's office on an annual basis.

(fh) Certification of Training Programs. The State Court Administrator shall certify

training programs which meet the training criteria of this rule.

Advisory Committee Comment—1996 Amendment

The provisions for training and certification of training are expanded in these amendments to provide for the specialized training necessary for ADR neutrals. The committee recommends that six hours of domestic abuse training be required for all family law neutrals, other than those selected solely for technical expertise. The committee believes this is a reasonable requirement and one that should significantly facilitate the fair and appropriate consideration of the concerns of all parties in family law proceedings.

**Rule 114.13—Credentials**

~~The State Court Administrator shall review applications from those who wish to be listed on the roster of qualified neutrals and shall include those who meet the training requirements established in Rule 114.12. The roster shall be updated and published on an annual basis.~~

**Rule 114.14 Exceptions**

(a) **Existing Neutrals.** ~~Practicing family law neutrals on the effective date of these rules October 10, 1996, may be placed on the roster of qualified family law neutrals without meeting the training requirements of these rules except the requirement for training in domestic abuse issues.~~ Any person acting as a family law neutral as of the effective date of the 1996 amendments to these Rules shall have one year to apply. The Minnesota State Supreme Court ADR Review Board shall develop criteria for granting applications, which shall be based on education, training, and expertise of the applicants.

(b) **Waiver of Training Requirement.** Any neutral wishing to be placed on either of the roster of qualified neutrals after the Board has disbanded shall comply with the training requirements. However, application may be made to the Supreme Court for a waiver of the training requirement.

Advisory Committee Comment—1996 Amendment

This rule is amended to allow “grandparenting” of family law neutrals. The rule is derived in form from the grandparenting provision included in initial adoption of this rule for civil neutrals.

\* \* \*

8. ~~Alternative dispute resolution (is) (is not) recommended, in the form of: \_\_\_\_\_ (specify, e.g., arbitration, mediation, or other means).~~

~~\_\_\_\_\_ Date for completion of mediation/alternative dispute resolution.~~

~~Mediation/alternative dispute resolution expected to extend over a period of \_\_\_\_\_ days/weeks.~~

\* \* \*

a. MEETING: Counsel for the parties met on \_\_\_\_\_ to discuss case management issues. (date)

b. ADR PROCESS: (check one):

Counsel agree that ADR is appropriate and choose the following:

- Mediation
- Arbitration (non-binding)
- Arbitration (binding)
- Med-Arb
- Early Neutral Evaluation
- Moderated Settlement Conference
- Mini-Trial
- Summary Jury Trial
- Consensual Special Magistrate
- Impartial Fact-Finder
- Other (describe) \_\_\_\_\_

Counsel agree that ADR is appropriate but request that the court select the process

Counsel agree that ADR is NOT appropriate because:

- the case implicates the federal or state constitution
- other (explain with particularity) \_\_\_\_\_

domestic violence has occurred between the parties

c. PROVIDER (check one):

the parties have selected the following ADR neutral: \_\_\_\_\_

The parties cannot agree on an ADR neutral and request the court to appoint one.

The parties agreed to select an ADR neutral on or before: \_\_\_\_\_

d. DEADLINE: The parties recommend that the ADR process be completed by \_\_\_\_\_

(date)

\* \* \*

5. MEDIATION ALTERNATIVE DISPUTE RESOLUTION  
(NOTE: YOU MAY SKIP THIS QUESTION AND PROCEED TO TO QUESTION 6 IF YOUR ATTORNEY IS COMPLETING QUESTIONS 7 THROUGH 10.)

~~Do you feel it would be helpful for~~ Have the parties to talk with a third person to decide ~~some~~ any of the problems listed in this form?

Yes \_\_\_ No \_\_\_

If yes, please check one or all of the following:

- \_\_\_ Property/Financial problems
- \_\_\_ Custody problems
- \_\_\_ Visitation problems
- \_\_\_ Third person is on the Supreme Court's roster of qualified neutrals

a. MEETING: The parties (or their attorneys) met on \_\_\_\_\_ to discuss case management issues. (date)

b. ADR PROCESS: (check one) (descriptions can be obtained from the court administrator):

You Both Parties

Agree that ADR is appropriate and choose the following:

- Mediation
- Arbitration (non-binding)
- Arbitration (binding)
- Med-Arb
- Early Neutral Evaluation
- Moderated Settlement Conference
- Mini-Trial
- Summary Jury Trial
- Consensual Special Magistrate
- Impartial Fact-Finder
- Other (describe)

You Both Parties

Agree that ADR is appropriate but request that the court select the process

You Both Parties

Agree that ADR is NOT appropriate because:

- the case implicates the federal or state constitution
- other (explain with particularity)

domestic violence has occurred between the parties

c. PROVIDER (check one):

You Both Parties

have selected the following ADR neutral:

- cannot agree on an ADR neutral and request the court to appoint one
- agreed to select an ADR neutral on or before: \_\_\_\_\_ [date]

d. DEADLINE (check one)

You Both Parties

- recommend that the ADR process be completed by \_\_\_\_\_ [date]

\* \* \*

THE NEXT TWO PAGES ARE TO BE COMPLETED BY ATTORNEYS ONLY.

\* \* \*

9. a. MEETING: Counsel for the parties met on \_\_\_\_\_ to discuss case management issues. (date)

b. ADR PROCESS: (check one):

Counsel agree that ADR is appropriate and choose the following:

- Mediation
- Arbitration (non-binding)
- Arbitration (binding)
- Med-Arb
- Early Neutral Evaluation
- Moderated Settlement Conference
- Mini-Trial
- Summary Jury Trial
- Consensual Special Magistrate
- Impartial Fact-Finder
- Other (describe) \_\_\_\_\_

Counsel agree that ADR is appropriate but request that the court select the process

Counsel agree that ADR is NOT appropriate because:

- the case implicates the federal or state constitution
- other (explain with particularity) \_\_\_\_\_

c. PROVIDER (check one):

the parties have selected the following ADR neutral: \_\_\_\_\_

The parties cannot agree on an ADR neutral and request the court to appoint one.

The parties agreed to select an ADR neutral on or before: \_\_\_\_\_

d. DEADLINE: The parties recommend that the ADR process be completed by \_\_\_\_\_

(date)

910. Please list additional information . . .

**RULE 303. MOTIONS; EX PARTE RELIEF; ORDERS TO SHOW CAUSE; ORDERS AND DECREES**

**Rule 303.03 Motion Practice**

\* \* \*

(c) **Settlement Efforts.** No motion, except a motion for temporary relief, will be heard unless the parties have conferred either in person, or by telephone, or in writing in an attempt to resolve their differences prior to the hearing. The moving party shall initiate such conference. In matters involving post-decree motions, if the parties are unable to resolve their differences in this conference they shall consider the use of an appropriate ADR process under Rule 114 to attempt to accomplish resolution. The moving party shall certify to the court, before the time of the hearing, compliance with this rule or any reasons for not complying, including lack of availability or cooperation of opposing counsel. Whenever any pending motion is settled, the moving party shall promptly advise the court.

\* \* \*

**Advisory Committee Comment—1994 Amendment**

Subdivisions (a)-(d) of this rule are new. They are derived from parallel provisions in new Minn.Gen.R.Prac. 115, and are intended to make motion practice in family court matters as similar to that in other civil actions as is possible and practical given the particular needs in family court matters.

Subdivision (d) of this rule is derived from Rule 2.04 of Rules of Family Court Procedure and from Second Judicial District Rules 2.041 and 2.042.

The requirement in subsection (c) of an attempt to resolve motion disputes requires that the efforts to resolve the matter be made before the hearing, not before bringing the motion. It is permissible under the rule to bring a motion and then attempt to resolve the motion. If the motion is resolved, subsection (c) requires the parties to advise the court immediately.

Rule 303.03(a)(5) is added by amendment to be effective January 1, 1994, in order to make it clear that the stringent timing requirements of the rule need not be followed on post-trial motions. This change is made to continue the uniformity in motion practice between family court matters and general civil cases, and is patterned on the change to Minn. Gen. R. Prac. 115.01(c) made effective January 1, 1993.

Subdivision (c) of this rule is amended in 1996 to require consideration of ADR in post-decree matters. The rule specifies how ADR proceedings are commenced in post-decree matters; the procedures for court-annexed ADR in these matters is generally the same under Rule 114 as for other cases.

**Rule 304 SCHEDULING OF CASES**

\* \* \*

**Rule 304.02 The Party's Informational Statement**

\* \* \*

(b) **Content.** The information provided shall include:

\* \* \*

(6) Recommended alternative dispute resolution process, the timing of the process, the identity of the neutral selected by the parties or, if the neutral has not yet been selected, the deadline for selection of the neutral. If ADR is believed to be inappropriate, a description of the reasons supporting this conclusion;

(67) A proposal for establishing any of the deadlines or dates to be included in a scheduling order pursuant to this rule.

\* \* \*

### **Rule 304.03 Scheduling Order**

\* \* \*

**(b) Contents of Order.** The scheduling order shall provide for alternative dispute resolution as required by Rule 114.04(c) and may establish any of the following:

\* \* \*

#### **Advisory Committee Comment—19926 Amendment**

This rule is new. It is patterned after the similar new Minn. Gen. R. Prac. 111. The Task Force believes that the scheduling information and procedures in family court and other civil matters should be made as uniform as possible, consistent with the special needs in family court matters. It is amended in 1996 to include information needed for using alternative dispute resolution in family law matters as required by Minn. Gen. R. Prac. 301.01, also as amended in 1996. These amendments follow the form of similar provisions in Minn. Gen. R. Prac. 111, and should be interpreted in the same manner.

Matters not scheduled under the procedures of this rule are scheduled by motion practice under Minn. Gen. R. Prac. 303.

Rule 304.02 now provides a definite time by which informational statements are required, even if a temporary hearing is contemplated and postponed. Under the prior version of the rule, informational statements might never be due because a temporary hearing might be repeatedly postponed. If the parties seek to have a case excluded from the court scheduling process, they may do so by stipulation to have the case placed on "Inactive Status." This stipulation can be revoked by either party, but removes the case from active court calendar management for up to one year. *See* Minnesota Conference of Chief Judges (See Exhibit A), Resolution Relating to the Adoption of Uniform Local Rules, Jan. 25, 1991.

This rule, ~~as amended,~~ provides for a separate Form 9B for use by unrepresented parties. This form contains additional information useful to the court in managing cases where one or both parties are not represented by a party. This form is updated in 1996 to request information about any history or claims of domestic abuse and the views of the parties on the use (or potential use) of alternative dispute resolution in the same manner as Form 9A for represented parties.

### **Rule 119 Applications for Attorneys' Fees**

In any action or proceeding in which an attorney seeks the award, or approval, of attorneys' fees in the amount of \$1,000.00 for the action, or more, application for award or approval of fees shall be made by motion. The motion shall be accompanied by an affidavit of any attorney of record which establishes the following:

1. A description of each item of work performed, the date upon which it was

- performed, the amount of time spent on each item of work, the identity of the lawyer or legal assistant performing the work, and the hourly rate sought for the work performed.;
2. The normal hourly rate for each person for whom compensation is sought, with an explanation of the basis for any difference between the amount sought and the normal hourly billing rate, if any;
  3. A detailed itemization of all amounts sought for disbursements or expenses, including the rate for which any disbursements are charged and the verification that the amounts sought represent the actual cost to the lawyer or firm for the disbursements sought; and
  4. That the affiant has reviewed the work in progress or original time records, the work was actually performed for the benefit of the client and was necessary for the proper representation of the client, and that charges for any unnecessary or duplicative work has been eliminated from the application or motion.

The court may require production of copies of additional records, including any fee agreement relevant to the fee application, bills actually rendered to the client, work in progress reports, time sheets, invoices or statements for disbursements, or other relevant records. These documents may be ordered produced for review by all parties or for *in camera* review by the court.

The motion should be accompanied by a memorandum of law that discusses the basis for recovery of attorney's fees and explains the calculation of the award of fees sought and the appropriateness of that calculation under applicable law.

#### **Advisory Committee Comment—1996 Amendment**

This rule is intended to establish a standard procedure for supporting requests for attorneys' fees. The committee is aware that motions for attorneys' fees are either not supported by any factual information or are supported with conclusionary, non-specific information that is not sufficient to permit the court to make an appropriate determination of the appropriate amount of fees.

Where fees are to be determined under the "lodestar" method widely used in the federal courts and adopted in Minnesota in *Specialized Tours, Inc. v. Hogen*, 392 N.W.2d 520, 542-43 (Minn. 1986), trial courts need to have information to support the reasonableness of the hours claimed to be expended as well as the reasonable hourly rate under the circumstances. This rule is intended to provide a standard set of documentation that allows the majority of fee applications to be considered by the court without requiring further information. The rule specifically acknowledges that cases involving complex issues or serious factual dispute over these issues may require additional documentation. The rule allows the court to require additional materials in any case where appropriate. This rule is not intended to limit the court's discretion, but is intended to encourage streamlined handling of fee applications and to facilitate filing of appropriate support to permit consideration of the issues.

This rule also authorizes the court to review the documentation required by the rule *in camera*. This is often necessary given the sensitive nature of the required fee information and the need to protect the party entitled to attorneys' fees from having to compromise its attorney's thoughts, mental impressions, or other work product in order to support its fee application. As an alternative to permitting *in camera* review by the



trial judge, the court can permit submission of redacted copies, with privileged material removed from all copies.

**Rule 418      Deposit of Wills**

(a) Deposit by Testator. Any testator may deposit his or her will with the court administrator in any county subject to the following rules. Wills shall be placed in a sealed envelope with the name, address, and birth date of the testator placed on the outside. The administrator shall give a receipt to the person depositing the will.

(b) Withdrawal by Testator or Agent. Any will may be withdrawn by the testator in person upon presentation of identification and signing an appropriate receipt. A testator's attorney or other agent may withdraw the will by presenting a written authorization signed by the testator and two witnesses with the testator's signature notarized.

(c) Examination by Guardian or Conservator. A guardian or conservator of the testator may review the will upon presentation of identification bearing the photograph of the person seeking review and a copy of valid letters of guardianship or conservatorship. If the guardianship or conservatorship proceedings are venued in a county other than that where the will is filed, the required copy of the letters shall be certified by the issuing court within 30 days of the request to review the will. The will may only be examined by the guardian or conservator in the presence of the court administrator or deputy administrator, who shall reseal it after the review is completed and shall endorse on the resealed envelope the date it was opened, by whom it was opened and that the original was placed back in the envelope.

(d) Copies. No copies of the original will shall be made during the testator's lifetime.

**Advisory Committee Comment—1996 Amendment**

This rule is new and is intended to provide a standard mechanism for handling wills deposited with the court for safekeeping. Minn. Stat. § 524.2–515, became effective in 1996 to permit deposit of any will by the testator. This rule is intended to provide uniform and orderly rules for deposit and withdrawal of wills that are deposited pursuant to this statute.